## Hawai'i Ocean Resources Management Plan Council on Ocean Resources/Coordinated Working Group Joint Meeting

# MEETING SUMMARY

May 22, 2019, 10:00 am – 11:40 am

### Kalanimoku Building, Room 132, at 1151 Punchbowl Street

## **Council Members Present:**

Dina Wong for Kathy Sokugawa (City and County of Honolulu, Dept. of Planning and Permitting) Michael Yee (County of Hawai'i, Planning Department) Ka'āina S. Hull (County of Kauai, Department of Planning) Michele McLean (County of Maui, Department of Planning) Todd Low for Phyllis Shimabukuro-Geiser (Hawai'i Department of Agriculture) Mike McCartney (Department of Business, Economic Development, and Tourism) Bruce Anderson (Hawai'i Department of Health) Lynn Araki-Regan for Jade Butay (Hawai'i Department of Transportation) Karl Motoyama for Major General Arthur Logan (Hawai'i Emergency Management Agency)

## **Partners Present:**

Kimbal Thompson (Marine and Coastal Zone Advocacy Council)
Kristina Kekuewa (National Oceanic and Atmospheric Administration (NOAA)-Office for Coastal Management (OCM))
Nancy Daschbach (NOAA- Office of National Marine Sanctuaries)
Keola Lindsay for Kamana'opono Crabbe (Office of Hawaiian Affairs)
Melissa Iwamoto for Brian Taylor (University of Hawai'i (UH), School of Ocean and Earth Science and Technology (SOEST))
Darren Lerner (UH Sea Grant College Program)
Lieutenant Commander Nicholas Jarboe (U.S. Coast Guard)

Hudson Slay, (U.S. Environmental Protection Agency Pacific Islands Contact Office (PICO))

Commander Michael O'Beirne (U.S. Navy)

# Working Group Members Present:

Matthew Gonser (City and County of Honolulu, Office of Climate Change, Sustainability, and Resiliency) Kevin Sullivan (County of Hawai'i, Planning Department) Jim Buika (County of Maui, Planning Department) Cameron Black (DBEDT Hawai'i State Energy Office) Nancy McPherson (Department of Hawaiian Home Lands) David Delaney (Department of Land and Natural Resources (DLNR), Division of Aquatic Resources (DAR)) Justin Goggins (DLNR-DAR) Andrew Porter (DLNR-DAR) Katie Ersbak (DLNR, Division of Forestry and Wildlife) Clifford Inn (DLNR-Division of Boating and Outdoor Recreation (DOBOR)) Michael Cain (DLNR-Office of Conservation and Coastal Lands (OCCL)) Shellie Habel (DLNR-OCCL) Troy Maeda (DOH, Clean Water Branch) Barry Usagawa (Honolulu Board of Water Supply) Stephanie Bennett (NOAA-OCM) Tom Eisen (Office of Environmental Quality Control (OEQC)) Chip Fletcher (UH SOEST) Dolan Eversole (UH Sea Grant College Program) Bradley Romine (UH Sea Grant College Program) Michael Mezzacampo (UH Sea Grant College Program) Janice Fukawa (U.S. Navy)

# **OP-CZM Staff and Others Present:**

Noelle Cole (City and County of Honolulu, Dept. of Planning and Permitting); Romio Idica (County of Kauai, Department of Planning); Tina Lee (NOAA-OCM); Justine Nihipali (OP-CZM); Mary Alice Evans (OP); Melanie Lander (OP-CZM); Lisa Webster (OP); Catie Cullison (PBR HAWAII & Associates, Inc.); Natalie Hanson (PBR HAWAII & Associates, Inc.); Ramsay Taum (PBR HAWAII & Associates, Inc.); Keone Downing

# I. Welcome and Introductions

Mary Alice Evans, Director, Office of Planning (OP)

 Ms. Evans called the meeting to order and welcomed the attendees, who briefly introduced themselves and the agency or organization they represented.

## II. Welcome from the Hawai'i Coastal Zone Management Program

Justine Nihipali, Program Manager, OP, Coastal Zone Management Program (CZM)

### Presentation: Overview of the CZM Program

- Ms. Nihipali provided some brief background information on the CZM Program and the Hawai'i Ocean Resources Management Plan (ORMP).
  - The National Coastal Zone Management Act (CZMA) was enacted in 1972 with the premise that there is additional management needed for the area that connects land and sea and that the states were in the best position to do so because of states' discretion in land use policies. The Hawai'i CZM Program was approved in 1978 and is one of 34 states with an approved CZM Program which makes Hawai'i eligible for federal funding through a cooperative agreement with NOAA. As such, CZM programs must comply with both federal and state policies.
  - In Hawai'i, because there is no area in the state that is greater than 30 miles from the shoreline, the CZM area means all lands of the State and the area extending seaward from the shoreline to the limit of the State's police power and management authority, including the United States territorial sea.
  - Hawai'i's CZM law built upon existing authorities and responsibilities, forming what's called a 'network program'. To effectuate this network, CZM law requires legal and operational compliance with its objectives and policies. Within the scope of its authority, each agency must assure that its statutes or ordinances, rules, and actions comply with the CZM objectives and policies.
  - The ORMP is one strategy to encourage agency compliance with CZM Objectives and Policies. The OP is the lead agency for coordination and implementation of the plan.
- Ms. Nihipali provided several examples of project implementation through the ORMP Actions Teams (ACTs) over the last 5 years of plan implementation.
  - Management Priorities (MP) #1 and 2, Appropriate Coastal Development and Management of Coastal Hazards
    - <u>Reports and Symposium</u>: Assessing the Feasibility and Implications of Managed Retreat Strategies for Vulnerable Coastal Areas in Hawai'i (2018)
  - MP #5 Coral Reef
    - <u>Facilitation</u>: Public Meetings for Community Based Subsistence Fishing Areas (2016)
    - <u>Report</u>: Spawning Seasons: Nearshore Fisheries Monitoring Training, Data Collection, and Data Analysis (2017)
    - <u>Report</u>: Using MARXAN to Set Conservation Targets and Priority Areas for Coral Bleaching Recovery Implementation (2017)

### III. The Hawai'i Ocean Resources Management Plan

Melanie Lander, Project Analyst, OP-CZM

### Presentation: The ORMP: Implementation Update

— Ms. Lander provided a brief history of the ORMP, its governance framework, and purpose.

- Several examples of implementation projects and actions that have occurred since the 2013 ORMP was released were reviewed.
  - Ms. Lander provided examples of plan implementation:
    - Action Team Progress:
      - 1. MP #1 and 2- The ACT prioritized several management needs in an Action Plan. The project, *Assessing the Feasibility and Implications of Managed Retreat Strategies for Vulnerable Coastal Areas in Hawai'i* (2018) was chosen to explore the Action Team recommendation to "expand efforts to assess the feasibility and implications of implementing managed retreat strategies (e.g., shoreline armoring restrictions, rebuilding restrictions, structure removal requirements, acquisition and buy-out programs, conservation easements, rolling easements, etc.) to gradually shift threatened development inland and away from vulnerable coastal areas." The project included background research and interviews, a full-day symposium, and a final report. Funding support for this project was provided by the lead agency (OP).
    - Implementing Actions:
      - 2. Supported Maui County Planning Department's project to modernize shoreline access inventory from a static to an interactive format
      - 3. Developed the ORMP Dashboard, a state performance measures website which tracks the progress of implementing actions and achieving goals set forth in the plan.

# Presentation and Discussion: Proposed Update Process

- Ms. Lander discussed the importance of updating the plan to reduce duplication of effort and increase synchronicity and collaboration among plan member and partner efforts, and identify actionable management gaps.
- The plan update has been informed by an analysis of previous plan iterations and presentations and discussion with the Coordinated Working Group and Marine and Coastal Zone Advocacy Council, as well as a Legislative Briefing held in January of 2019.
- Ms. Lander introduced the ORMP Update Team, which consists of OP-CZM staff, the Council on Ocean Resources, the Coordinated Working Group, the Marine and Coastal Zone Advocacy Council, the consultant PBR HAWAII & Associates, Inc., and a graduate intern. PBR HAWAII & Associates, Inc. will be providing support services in the following areas:
  - Meaningful integration of traditional ecological knowledge and development of 'best practices' to integrate cultural considerations into state planning efforts.
  - Improvements in design leading to greater plan utility.
  - Narrative updates and improvements including contextualization of challenges facing Hawai'i as well as legal and jurisdictional frameworks that support management.
  - Organizing, facilitating, synthesizing findings, and reporting on statewide Public Listening Sessions, to be held during the Summer of 2019 on Hawai'i, Maui, Lāna'i, Moloka'i, O'ahu, and Kaua'i.
  - Expanding opportunities for input available to public through virtual modes of communication.
  - Solicitation of Feedback from ORMP members and partners through stakeholder surveys and third-party interviews.
- Ms. Lander discussed the primary focus of collaboration during the update process and as an outcome of the plan update. The update process seeks enhance ORMP collaboration to define several focus areas for action that address management gaps in Hawai'i. The Coordinated Working Group and agency delegates to the update process, along with input from the statewide Public Listening Sessions and online input mechanisms, will help to determine these potential action areas. The Council on Ocean Resources will be asked to approve the focus areas in the Fall of 2019 with the commitment of implementation through future staff time and financial support.

Discussion (paraphrased):

 Matt Gonser, City and County of Honolulu, Office of Climate Change, Sustainability, and Resiliency: Will Coordinated Working Group monthly meetings include status updates about the ORMP update?

- Ms. Lander- Yes, however Coordinated Working Group meetings may not occur each month during the update process. When they are held, Coordinated Working Group meetings will likely have more of an emphasis on the ORMP Update and will focus less on the presentation and discussion of agency on metric progress, which have been the primary meeting themes for the last two years.
- Bruce Anderson, Hawai'i Department of Health: Based on the graphic shown in the presentation about stand-alone plans are integrated into the ORMP, I am curious how you look at some of the new planning efforts that are ongoing (i.e. the Coastal Nonpoint Source Pollution Control Program, which the DOH will be working on through several new positions and taskforces, as well as topics like cesspools and recycled water, etc.) There are many other planning activities led by other agencies that relate to the ORMP, how do they fit into the larger plan?
  - Ms. Lander- The OP-CZM is working to delineate all related plans, boards, commissions, and taskforces related to the efforts of the ORMP to ensure that the management gaps identified through the ORMP update process are not being addressed by another entity in the state. All proposals will be vetted with the Council on Ocean Resources in order to further ensure that no duplication of effort will occur prior to the ORMP initiating an implementation project to address a focus area. This is a role where agency participation is also key, to assist OP-CZM with that vetting process.
  - Ms. Nihipali- We have tried not to duplicate efforts, and if there is an entity that has agencies working collaboratively already on an issue we have endeavored not to recreate that. However, we have supported existing collaborative efforts such as the Coral Reef Working Group, with the endorsement of the Council on Ocean Resources. OP-CZM may be able to provide funds to support existing efforts, however they are federal funds, which require match. Thus, the ORMP is a great vehicle for CZM to identify ways to leverage federal and state funding. Through these collaborative efforts, it is envisioned that ORMP members and partners can also collaborate on grant applications and appropriations requests. Participation in the ORMP serves as a demonstration of our collaborative potential and may serve to strengthen our funding requests.
- Jim Buika, County of Maui Department of Planning: The ORMP is a great coordination opportunity for representatives from the outer-islands. Can you discuss the way that the Coordinated Working Group meets on a monthly basis?
  - Ms. Lander- In the last two years we have changed the format of Coordinated Working Group meetings to focus on reporting on metric progress from the 2013 ORMP. Each month a representative of an agency leading metric implementation presents to the Coordinated Working Group. These presentations help attendees of the meetings to build their own capacity and understand more comprehensively how all of the state agencies work, as well as their goals, mandates, and restrictions. These meetings are also one way that we can collectively find management gaps for future ORMP implementation projects.
- Brad Romine, UH Sea Grant College Program: Management gaps that are identified are likely to incorporate climate change. How will this effort relate to the Hawai'i Climate Change Mitigation and Adaptation Commission?
  - Ms. Lander discussed the statutory mandate of both the ORMP and the Hawai'i Climate Change Mitigation and Adaptation Commission. The mandate of the ORMP (To resolve coastal problems and issues that are not adequately addressed by existing laws and rules (HRS Chapter 205A)) is broader than that of the Commission (to address the effects of climate change to protect the State's economy, environment, health, and way of life (HRS Chapter 225P)). If ORMP members and partners can confirm that the Commission is not working on or lacks the capacity to address a particular climate change-related issue that is identified as a management gap, an ORMP Action Team may address the issue.
  - Ms. Nihipali- One of the criteria that we would like to raise to the Council on Ocean Resources is ensuring that the focus areas we select create a diverse portfolio so that the same group of individuals are not asked to work on multiple ORMP Action Teams. Other agencies besides OP-CZM may lead Action Teams as well.

- Keola Lindsay, Office of Hawaiian Affairs: For the Public Listening Sessions in August, I imagine that there will be a broad range of priorities throughout the communities. How will that input be taken? If there are questions will the issue be addressed and explained to the community, or will that be part of the reportback to the community later in the year?
  - Ms. Lander- We do not want to speak for agencies that are in charge of each particular issue area, however we may be able to share some information or clarify misconceptions as they arise during the Public Listening Sessions. The format of the sessions is still under development; however, they will primarily be focused on listening and recording input. It is possible that we could include more detailed follow-up information in the report back format, which will be shared in the Fall, if we are able to verify those outstanding questions during the partner and member interview process which will take place following the Public Listening Sessions.
- Michele McLean, County of Maui Department of Planning: Maui County created an interactive website for community engagement around the West Maui Community Plan update (www.wearemaui.org). The site host surveys, meeting summaries, public comments, and other helpful informational tools.

## **IV. Next Steps**

Justine Nihipali, Program Manager, OP, Coastal Zone Management Program (CZM)

Ms. Nihipali reviewed the plan update process timeline, highlighting significant dates and proposed meeting times.

Action Items:

- Council on Ocean Resources Action: Each Council on Ocean Resources member to designate a delegate to represent their agency or organization throughout the ORMP update process (attend Coordinated Working Group meetings, participate in interviews, verify information for inclusion in the plan, review plan drafts)
- OP-CZM Action: OP-CZM to announce upcoming Coordinated Working Group meetings, likely to be held in July and October, as well as the next Council on Ocean Resources and Coordinated Working Group Joint Meetings, likely to be held in November 2019 and February 2020.

### V. Partner and Member Comments

Initiatives, upcoming events, questions, and other announcements

- Nancy McPherson, Department of Hawaiian Homelands, asked if the presentation will be made available after the meeting.
  - The presentation will be available on the <u>ORMP Meeting Materials</u> webpage.
- Jim Buika, County of Maui Department of Planning, announced that Maui County will be hosting the Hawai'i Congress of Planning Officials on September 11-13, 2019 at the Sheraton Maui Resort & Spa, 2605 Kaanapali Pkwy, Lahaina, HI.
- Melissa Iwamoto, Pacific Islands Ocean Observing System, noted that she liked the plan's evolution and the direction that the plan was taking for the update process.

### VI. Adjournment

Meeting adjourned at 11:40 am